

African Continental Free Trade Area (AfCFTA)

Overview from South African Perspective

01 February 2022

Introduction

- AfCFTA integration objectives
- Strategic importance of AfCFTA and Africa to SA
- Benefits of the Agreement
- Key features of the AfCFTA
- Progress in the establishment of the AfCFTA
- Next steps





AFRICAN INTEGRATION OBJECTIVES

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- African integration is a longstanding continental objective
- Integration is seen as essential to overcome the limitations of small fragmented economies established under colonialism
- SA takes a Developmental Integration approach, viz.: market integration with infrastructural development and industrial policy cooperation to foster regional value chains
- We recognize that the major barrier to intra-regional trade is not the tariffs per se but constraints in the real economy that include under-developed production structures and inadequate infrastructure



STATE OF INTRA-AFRICA TRADE

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- Africa's share of world trade estimated at 3%.
- Intra-Africa trade stands between 16% 18%, compared to intra-Asian trade at 52%, intra-North American trade at 50% and intra-EU trade at 70%.
- Although Intra-Africa trade is low:
 - Africa's exports to rest of the world is dominated by commodities oil, minerals etc;
 - Africa is by far the second most important export market for most African countries behind Europe;
 - 7 African countries count Africa as their main export market and 25 count it as their second most
 - important market;
 - Over three quarters of intra-African trade takes place within regional trading blocs; and
 - Intra-Africa trade largely in value-added manufactured products.



STRATEGIC IMPORTANCE OF AFRICA TO SA

STRATEGIC IMPORTANCE OF AFRICA TO SOUTH AFRICA

- Africa is a strategic and important market for SA
- SA's major export destinations are: the rest of Africa; the EU, and China, and account for almost 62% of SA's total merchandise exports.
- The African market was a destination for 26.3% of South Africa's exports in 2018.
- In 2019, South Africa's 55.6% of exports to Africa were manufactured products.
- SADC is the most significant African trading bloc for SA's exports and imports, and accounts for more than 70% of all SA's exports to Africa.
- Key markets in SADC are Botswana, Namibia, Mozambique, Zambia and Zimbabwe.



BENEFITS OF THE AFCFTA

- Comprehensive Trade Agreement facilitate and enhance intra African trade through:
 - Progressive elimination of tariffs
 - Rules to manage non tariff barriers
 - Facilitate cooperation on customs, trade facilitation and transit
 - Enhanced cooperation on technical barriers to trade and sanitary and phytosanitary measures
- Enhance legal certainty and predictability of market access
- Establish due process in resolution of trade disputes
- Can stimulate Africa's industrial development and employment
- Can enhance investor climate in Africa
- New market access opportunities



Key Features of the AFCFTA

KEY FEATURES OF THE AFCFTA

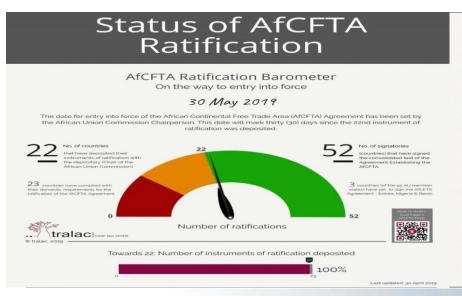
- The AfCFTA sets out a framework for tariff liberalisation across Africa, the harmonisation trade related rules to encourage greater flows of intra-African trade.
- Critically, it preserves current sub-regional arrangements such as SADC as building blocs
- The AfCFTA involves negotiations amongst Members/Regions without existing preferential arrangements in place
- Reciprocity but also variable pace for liberalization to take into account different levels of economic development across the continent



AFCFTA PROGRESS

AfCFTA - PROGRESS

- The AU launched the AfCFTA negotiations at 25th Summit on 15 June 2015 in Johannesburg
- The AU Heads of State adopted the legal instruments establishing the AfCFTA at Summit on 21 March 2018 in Kigali
- Extra-Ordinary Summit on 5 December 2021 operationalized the start of trade under AfCFTA preferences.
- 54 out of the 55 AU members signed (except Eritrea)
- 36 countries ratified the AfCFTA (as at 5 Feb 2021)







PROGRESS

AfCFTA – PROGRESS (2)

Legal Architecture agreed:

- Agreement establishing the AfCFTA: Main Agreement for Trade in Goods;
 Protocols, Annexes and Appendices
- Protocol on Trade in Services
- Protocol on Rules and Procedures for Settlement of Disputes
- Phase II negotiations will cover Competition, Intellectual Property, Investment and Digital Trade
- Agreement establishes a Secretariat (in Ghana, headed by a South African)

PROGRESS

AfCFTA - PROGRESS (3)

- Operationalising preferences requires finalising agreement on tariff offers and accompanying rules of origin.
- A 3 month intensive work programme to finalise this work by 1 July 2020 was agreed at the Summit in February 2020, but disrupted by the pandemic in March 2020.
- May 2020 Summit postponed to 5 December and HoS decided to operationalize AfCFTA preferential trade by 1 January 2021.
- Negotiations effectively restarted in September 2020, with SA chairing the meetings.

PROGRESS CONTINUED

DECISION OF THE 2020 SUMMIT - IMPLEMENTATION OF THE AfCFTA

- December Summit Decision took into account that AU Members were at different stages of readiness to operationalise preferential trade:
 - Not all had ratified, submitted tariff offers; and not all ROO were agreed.
 - However, ratifications were continuing and rules of origin negotiations were proceeding, and Members were preparing offers.
- Managed to agree on 81% of all rules of origin that determine how much of the value of the goods traded under preferences could be Made in Africa
- Critical to encourage a move up the value chain and ensuring more of the benefits of integration accrue to African producers, not to third parties.
- Number of offers was still low but started to arrive in larger numbers around the time of the Summit.

Current status and Next steps

- All MS have however still not ratified the Agreement. As at September 2021, 39 countries out 54 ratified the AfCFTA.
- Operationalising preferences requires finalising agreement on tariff offers and accompanying ROO. These negotiations have several areas of non movement, clothing and textiles, auto motives, edible oils
- Prioritization of submission and finalization of 90% tariff lines for liberalization (phase down). 7% sensitive products to be liberalized over a longer period. 3% exclusion list.
- Status of Tariff offers. To date, total of 42 offers from 10 individual MS and 4 Customs Unions, namely: SACU, CEMAC, ECOWAS and EAC submitted combined initial offers

Current status and next steps

- Conclusion and finalization of outstanding negotiations on ROO
- As of October 2021, 87.8% of tariff lines (89 HS6 lines with agreed Rules of Origin)
- Products/Chapters still outstanding: Sugar, Clothing and Textiles, Edible
 Oils and Automotives
- Conclusion and finalization of services negotiations in the 5 priority services sectors (Business, Communication, Financial, Tourism and Transport)
- By October 2021, 43 MS have submitted services initial offers. 15 individual MS and 28 from 3 RECs namely; ECOWAS, EAC and CEMAC who have submitted combined offers respectively



Next steps

- Finalization and adoption of offers/schedules on 90% level of ambition expected by end of 2021
- Market access opportunities for SA business will be confirmed (products/industries and treatment of goods)
- Variable geometry market access in State Parties that have finalized tariff offers
- Remaining 7% and 3% to be confirmed in early 2022
- Conclusion of services negotiations on 5 priority sectors.
- Challenges in AfCFTA negotiations e.g. implementation readiness, impact of COVID-10
- Summit on February 2022 will signal the start in trading though once Ministers meet in January 2022 trading may begin provisionally.



SARS Readiness

- SARS trained officials at the Customs and Excise Branches dealing with Rules of Origin
- AfCFTA workshops were held virtually with stakeholders to socialise and sensitise trading community about agreement.
- Registration to trade under the AfCFTA is open and can be done digitally on the Registration, Licensing and Accreditation System.
- AfCFTA Certificates of Origin have been printed and distributed to Customs and Excise Branches.
- SARS will make the necessary legislative amendments to the Customs and Excise Act No 91 as amended as soon as negotiations are concluded.
- SARS will hold Technical workshops with Stakeholders once all outstanding matters have been concluded.
- Regular updates are published on the Rules of Origin page and AfCFTA queries can be submitted to <u>afcfta@sars.gov.za</u> or <u>rulesoforigin@sars.gov.za</u>



Thank you